

FAQ: The Current State of DACA

Oct. 2, 2025

This resource summarizes latest developments and clarifies the current status of DACA and the *Texas II* lawsuit.

Is USCIS accepting and adjudicating initial DACA applications?

At the time of publication, U.S. Citizenship and Immigration Services (USCIS) is still not adjudicating initial Deferred Action for Childhood Arrivals (DACA) applications. USCIS continues to accept initial applications, although a July 16, 2021, injunction has prevented the agency from adjudicating them. On Jan. 15, 2025, the Court of Appeals for the Fifth Circuit issued a decision that would allow USCIS to restart the adjudication of initial DACA applications nationwide once the lower court approves a new process. However, DACA recipients who reside in Texas would be able to receive only deferred action without employment authorization.

Recent reports suggest that the DACA process is "reopening." However, additional steps will need to take place before USCIS would start adjudicating initial DACA applications. Even then, DHS can use its administrative authority to take any future lawful changes to DACA.

Parties to the litigation have submitted their recommendations to questions Judge Hanen raised in his July 2025 <u>order</u> as to how the new DACA process should be implemented. However, nothing has been finalized. CLINIC will continue to monitor for further updates.

What is the background of the litigation challenging DACA?

State of Texas, et al., v. The United States of America, et al., or Texas II is a lawsuit that was filed May 1, 2018, by Texas and nine other states challenging the legality of the original 2012 DACA program that was created under the Obama administration. The lawsuit raised several claims, including the allegation that the Department of Homeland Security (DHS) violated substantive and procedural aspects of the Administrative Procedures Act (APA) and the Take Care clause of the Constitution.

In his July 16, 2021, decision, Judge Andrew Hanen of the Southern District of Texas granted summary judgment based on plaintiffs' APA claims and declined to rule on the constitutional claim. The court vacated the June 15, 2012, DACA memorandum issued by the former Secretary of DHS, remanded the memorandum to DHS for further consideration, and issued a permanent injunction prohibiting the government's continued administration of DACA and the reimplementation of DACA without compliance with the APA. However, noting the reliance interest of DACA recipients, employers, and others, the court temporarily stayed the portion of

its order vacating the DACA memorandum with regard to individuals who had obtained DACA on or before July 16, 2021.

On Aug. 30, 2022, DHS issued <u>final DACA regulations</u>, following President Biden's <u>directive</u> to "preserve and fortify DACA" consistent with applicable law. The regulations maintained the existing DACA eligibility guidelines and largely preserved the policies that have been in place since the program's beginning.

On Sept. 13, 2023, Judge Hanen <u>ruled</u> that the <u>DACA Final Rule</u> was also unlawful. The existing <u>injunction</u> and vacatur order, which Hanen first issued in July 2021, were supplemented to include the Final Rule. The court stayed the effective date of the vacatur. This means that although DACA was found unlawful, the status quo has remained. Current DACA recipients are allowed to maintain their deferred action. USCIS continues to adjudicate and approve applications for DACA renewals, employment authorization, and advance parole. USCIS may choose to accept initial DACA applications but may not adjudicate them.

This decision was appealed to the U.S. Court of Appeals for the Fifth Circuit. On Jan. 17, 2025, the Fifth Circuit <u>ruled</u> again that DACA is unlawful. In doing so, it upheld the lower court's ruling that the DACA Final Rule issued by the Biden administration suffered from the same legal defects that led the court to find the DACA program unlawful.

The existing <u>injunction</u> and vacatur of the Final Rule, which the lower court first issued in July 2021, has been affirmed in part and modified so that it is now limited to Texas. The Fifth Circuit also ruled that the provisions of DACA were severable, meaning that the DHS could grant affected persons deferred action without also entitling them to a work permit. The Fifth Circuit's decision, at least in theory, could allow DHS to adjudicate initial DACA applications filed by persons residing outside of Texas.

The case is being remanded, and the circuit court's decision will not take effect until the lower court issues its decision. The Fifth Circuit has maintained a partial stay until then. Existing DACA beneficiaries will not lose their protection from removal or their employment authorization. DHS may continue to adjudicate and approve applications for DACA *renewals*, employment authorization, and advance parole.

What did the Fifth Circuit Court of Appeals rule in January 2025?

- DACA renewals continue: The stay remains in place and current DACA beneficiaries nationwide may continue to apply for DACA renewal and employment authorization document (EAD) renewal, and these renewals remain intact across the country.
- Injunction limited to Texas: The nationwide injunction that prevents USCIS from
 adjudicating initial DACA applications was narrowed to apply only in Texas. In theory, this
 could allow USCIS to adjudicate initial DACA requests. However, this part of the ruling
 has not yet been implemented. CLINIC will continue to monitor the situation for new
 developments. Note that the decision does not mean that DACA recipients in Texas will
 lose DACA or their employment authorization. All eligible DACA recipients are
 encouraged to renew.

• **Forbearance from removal was upheld:** The circuit court upheld the part of DACA that allows immigration officials to defer removal for those who are considered low priorities for enforcement. As of the date of publication, the mandate has not become effective, and the decision is not yet being implemented.

How does the Fifth Circuit ruling impact current DACA recipients?

DACA recipients nationwide may continue to renew their DACA and EAD as they approach expiration. USCIS recommends submitting renewal requests between 120 and 150 days prior to the DACA expiration date. The part of the ruling that allows the forbearance aspect of DACA to be separated from the EAD portion of DACA has not yet been implemented.

What about those whose DACA has expired?

Whether USCIS can approve DACA applications for former DACA recipients depends on how long ago their last DACA grant expired. Someone previously granted DACA who did not apply to renew within one year of its expiration is considered an "initial" applicant. Likewise, someone whose most recent DACA grant was terminated is considered now to be an initial applicant. While USCIS will accept initial applications, the agency cannot approve them if the court order remains in effect.

Former DACA recipients whose status expired less than one year ago may request DACA as "renewal" applicants, and USCIS can approve these DACA requests and EAD applications. Applicants should follow Form I-821D instructions for renewal requests.

How does the government propose to implement DACA in compliance with the court's order?

In a recent <u>filing</u>, the government states that once the court issues an order modifying its injunction, and while the existing DACA regulations remain in effect, USCIS will adjudicate all initial DACA requests, whether they were filed before or after the 2021 injunction. USCIS will only approve associated EADs for initial requestors whose most recent address on record is outside of Texas. DACA recipients are required to notify USCIS of any address changes. Those who relocate to Texas would lose their employment authorization. Those who move from Texas to another state would become eligible for an EAD.

This proposal must be approved by the court and is not yet being implemented.

Can individuals who have never held DACA apply now?

USCIS updated its website on Jan. 18, 2025, to reflect the Fifth Circuit's ruling. USCIS confirmed that it will continue to process DACA renewals and applications for advance parole but would not adjudicate initial applications.

Someone who has never been granted DACA can apply on Form I-821D following the instructions for initial DACA requests, but USCIS cannot currently <u>approve</u> these requests. The application will be on hold unless and until the injunction is lifted. At the time of publication, Judge Hanen is considering proposals from the parties on how to implement DACA going forward. Adjudication of initial applications won't begin until a final process has been approved.

Is advance parole still available for current DACA recipients?

Current DACA recipients may continue to apply for and be granted advance parole if they can show a qualifying educational, employment, or humanitarian reason. If approved, they can travel with a valid advance parole travel document. Those granted advance parole may continue to depart the United States and return under the same conditions in effect before the court order. For additional information about advance parole for DACA recipients, see CLINIC's <u>Advance Parole FAQs</u>.

Will information about DACA requestors or recipients be shared with ICE for enforcement?

In accordance with long-standing USCIS policy, personal information contained in an applicant's DACA request has not been used by DHS for immigration enforcement purposes unless the agency is initiating enforcement proceedings against the applicant due to a criminal offense, fraud, a threat to national security or public safety concerns. Likewise, information about an applicant's family members or guardians have not been used for enforcement purposes against them. This could change, however.

Has enforcement against DACA recipients changed under the current administration?

With an overall increase in enforcement activity, DACA recipients remain vulnerable. ICE has detained individuals who have deferred action, and recently USCIS announced a <u>new policy</u> instructing officers to issue a Notice of Intent to Terminate (NOIT) when a DACA recipient has unlawfully attempted to purchase a firearm. DACA has always been a temporary and discretionary benefit; however, DHS officers may now be more likely to look for reasons to terminate an individual's DACA approval.

Where can I find more guidance?

USCIS publishes DACA litigation information and FAQs on their website, available at: https://www.uscis.gov/DACA

Best Practices:

Ensure that potential applicants understand the developing landscape. Anyone who would be required to apply as an initial applicant, including those who previously had DACA but are applying more than a year after a lapse in deferred action, should be advised that USCIS will accept their application but will not adjudicate until a final process has been approved by the court. Once approved, there is no timeline for beginning the adjudication of initial applications or revoking EADs for DACA recipients residing in Texas. Clients should also realize that there are still many unknowns about what will happen in the future. Practitioners should continue to monitor developments. Clients should be screened for additional risk factors (such as crimes), be advised of potential enforcement risks, and weigh the relative risks and benefits of filing an initial application in light of the current uncertainty.

Identify renewal-eligible clients and encourage them to file timely applications. Screen potential renewal applicants and ensure that all applications are properly completed before submitting. Make sure current DACA holders submit their renewal application within one year of their most

recent DACA grant's expiration. Conduct outreach and educate the community about current developments and how they affect the adjudication of initial and renewal applications.

Advise clients of the benefits and risks of travel with advance parole. Traveling and returning to the United States with advance parole authorization may help some "immediate relatives" (i.e., spouses, children, and parents of U.S. citizens) to satisfy the INA § 245(a) adjustment of status eligibility requirement of having been "inspected and admitted or paroled." Screen clients carefully for inadmissibility issues before they travel. While DACA applicants are not required to demonstrate admissibility to receive DACA, inadmissibility issues, particularly related to crimes, may be considered when determining whether to allow a DACA recipient to re-enter, even if they have been granted advance parole.

Screen clients for other immigration relief. DACA recipients and potential applicants should be screened for permanent immigration relief. Some may have requested DACA pro se without an in-depth screening for other immigration options. Others may be eligible for remedies that were previously unavailable due to changed circumstances in their home country or new personal circumstances. Do not overlook forms of relief available to clients in removal proceedings, such as non-LPR or VAWA cancellation. Visit CLINIC's DACA page and monitor political developments if Congress contemplates legislation that would provide a path to permanent residence for DACA recipients and other undocumented immigrants.