

Department of State Country Report on Human Rights Practices: Guatemala: Comparison Chart<sup>1</sup>: 2016<sup>2</sup> and 2019<sup>3</sup>

Department of State (DOS) Human Rights Reports play a critical role in immigration cases, especially applications for asylum and related humanitarian relief. However, the DOS Human Rights reports issued during the Trump administration are markedly different from those issued during past administrations. Several non-governmental organizations have critiqued the changes in DOS Human Rights Reports because of omissions relating to vulnerable groups and watered-down assessments<sup>4</sup> and a Department of Homeland Security whistleblower has testified that political considerations have influenced the reports.<sup>5</sup>

This chart compares the last DOS report under the Obama administration<sup>6</sup> with the most recent DOS report under the Trump administration with the aim of determining whether the sources have changed, which sections have reduced in scope, and the overall shift in tone and

<sup>&</sup>lt;sup>1</sup> This chart was created by CLINIC intern, Daria Nastasia, George Washington University, class of 2024, through the generous support of the Power Up internship of Building Movement and by Victoria Neilson, Managing Attorney of CLINIC's Defending Vulnerable Populations Program.

<sup>&</sup>lt;sup>2</sup> Department of State Guatemala Human Rights Report 2016, justice.gov/sites/default/files/pages/attachments/2017/03/09/dos-hrr 2016 guatemala.pdf.

<sup>&</sup>lt;sup>3</sup> Department of State Guatemala Human Rights Report 2019, <a href="mailto:state.gov/wp-content/uploads/2020/02/GUATEMALA-2019-HUMAN-RIGHTS-REPORT.pdf">state.gov/wp-content/uploads/2020/02/GUATEMALA-2019-HUMAN-RIGHTS-REPORT.pdf</a>.

<sup>&</sup>lt;sup>4</sup> See Amanda Klasing and Elisa Epstein, Human Rights Watch, US Again Cuts Women from State Department's Human Rights Reports Trump Administration Removes Data on Global Reproductive Rights, March 13, 2019, <a href="https://hrw.org/news/2019/03/13/us-again-cuts-women-state-departments-human-rights-reports">https://hrw.org/news/2019/03/13/us-again-cuts-women-state-departments-human-rights-reports</a>; Rebecca Cordell et al., How Does the Trump Administration Think About Human Rights? Evidence from the State Department Country Reports, POLITICAL VIOLENCE AT A GLANCE, June 1, 2018, <a href="https://politicalviolenceataglance.org/2018/06/01/how-does-the-trump-administration-think-about-human-rights-evidence-from-the-state-department-country-reports/">https://politicalviolenceataglance.org/2018/06/01/how-does-the-trump-administration-think-about-human-rights-evidence-from-the-state-department-country-reports/</a>; Tarah Demant, Amnesty International, A Critique of the US Department of State 2017 Country Reports on Human Rights Practices, May 8, 2018, <a href="medium.com/@amnestyusa/a-critique-of-the-us-department-of-state-2017-country-reports-on-human-rights-practices-f313ec5fe8ca">https://politicalviolenceataglance.org/2018/06/01/how-does-the-trump-administration-think-about-human-rights-evidence-from-the-state-department-country-reports/</a>; Tarah Demant, Amnesty International, A Critique of the US Department of State 2017 Country Reports on Human Rights Practices, May 8, 2018, <a href="medium.com/@amnestyusa/a-critique-of-the-us-department-of-state-2017-country-reports-on-human-rights-practices-f313ec5fe8ca">https://politicalviolenceataglance.org/2018/06/01/how-does-the-us-department-of-state-2017-country-reports-on-human-rights-practices-f313ec5fe8ca</a>.

<sup>&</sup>lt;sup>5</sup> Whistleblower Reprisal Complaint by Mr. Brian Murphy, Principal Deputy Under Secretary, DHS Office of Intelligence and Analysis, (Sept. 8, 2020), intelligence.house.gov/uploadedfiles/murphy\_wb\_dhs\_oig\_complaint9.8.20.pdf?fbclid=IwAR1gn8fjs2abNFSAnwYrw541D1-xHPHlxoUA7ge09Vp0h6LrguiJDdnd4gs. [Emphasis added.]

<sup>&</sup>lt;sup>6</sup> The reports are generally released in the early spring of each year and cover the previous year. Thus, the 2016 report was actually released in early 2017 and the 2019 report was released in 2020.

language while acknowledging that some changes reflect the actual shift in conditions during the three years between the two reports. At the outset, it is worth noting that the 2016 report was 35 pages long whereas the 2019 report is 30 pages long.

In general, the 2019 report is more likely to include information from government sources rather than also including information from non-governmental organization sources. The 2019 report often minimizes the ongoing nature of human rights concerns by eliminating wording such as "continued to experience" and replacing it with "experienced." When the 2019 report acknowledges human rights concerns, it is less likely to include specific examples and data than the 2016 report. The 2019 report entirely eliminated several substantive sections including the section on the Role of Police and Security Apparatus and the section on Reproductive Rights.

2016 Report	2019 Report	Notes
Executive Summary		
"Civilian authorities at times did not		2019 report eliminated this observation.
maintain effective control over the security		
forces." P. 1		
"Principal human rights abuses included	"Significant human rights issues included:	2016 report included a paragraph on
widespread institutional corruption,	harsh and life-threatening prison conditions;	principal human rights abuses and an
particularly in the police and judicial	substantial problems with the independence	additional paragraph on other human rights
sectors; security force involvement in serious	of the judiciary, including malicious	abuses, while 2019 report only included
crimes, such as kidnapping, drug trafficking,	litigation and irregularities in the judicial	significant human rights abuses
trafficking in persons, and extortion; and	selection process; widespread corruption;	
societal violence, including lethal violence	trafficking in persons; crimes involving	2019 report eliminated mention of lethal
against women."	violence or threats thereof targeting lesbian,	force against women.
	gay, bisexual, transgender, and intersex	
"Other human rights problems included	(LGBTI) persons, persons with disabilities,	
arbitrary or unlawful killings, abuse and	and members of other minority groups; and	
mistreatment by National Civil Police (PNC)	use of forced or compulsory or child labor."	
members; harsh and sometimes life-	P. 1	
threatening prison conditions; arbitrary		
arrest and detention; prolonged pretrial		

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detention; failure of the judicial system to		
conduct full and timely investigations and		
fair trials; government failure to fully protect		
judicial officials, witnesses, and civil society		
representatives from intimidation and		
threats; and internal displacement of		
persons. In addition, there was sexual		
harassment and discrimination against		
women; child abuse, including the		
commercial sexual exploitation of children;		
discrimination and abuse of persons with		
disabilities; and trafficking in persons and		
human smuggling, including of		
unaccompanied children. Other problems		
included marginalization of indigenous		
communities and ineffective mechanisms to		
address land conflicts; discrimination on the		
basis of sexual orientation and gender		
identity; and ineffective enforcement of		
labor and child labor laws." P. 1		
"Impunity continued to be widespread.	"Impunity continued to be widespread for	2016 report mentioned gangs, organized
Gangs, organized crime, and narcotics	ongoing human rights abuses, endemic	crime, and narcotics trafficking
trafficking organizations committed	government corruption, and for mass	organizations, while 2019 report
numerous acts of violence; corruption and	atrocities committed during the 1960-1996	eliminated the reference to these aspects.
inadequate investigation made prosecution	internal armed conflict." P. 1	Furthermore, 2016 report mentioned that
difficult." P. 1		corruption and inadequate investigation
		made prosecution difficult, while 2019
		I
		difficulties.
		report eliminated the reference to such

Section 1. Respect for the Integrity of the Person, Including Freedom from:		
a. Arbitrary Deprivation of Life and other Unlawful or Politically Motivated Killings		
"There were several reports that the	"There were reports that the government or	There was a change from "several reports"
government or its agents committed	its agents committed arbitrary or unlawful	in 2016 to "reports" in 2019
arbitrary or unlawful killings." P. 2	killings." P. 2	
"As of August 31, the PNC and its Office of	"As of August 31, the Public Ministry as well	2016 report included information from the
Professional Responsibility (ORP), the	as the PNC and its Office of Professional	Office of Professional Responsibility, the
mechanism for investigating security force	Responsibility, the mechanism for	Human Rights Ombudsman's Office, the
abuses, reported no complaints of	investigating security force abuses, reported	Attorney General's Office, and local media,
homicide. The Human Rights Ombudsman's	two complaints of homicide by police, in	while the 2019 report included only
Office (PDH), however, reported one	contrast with none in 2018." P. 2	information from the Office of Professional
complaint of murder, and the Attorney		Responsibility and the Attorney General's
General's Office, commonly known as the		Office and excluded references to the
Public Ministry, reported one case of		Human Rights Ombudsman's Office and
homicide, three cases of manslaughter, and		local media. In the further examples of
one case of premeditated murder by PNC		specific cases, 2016 report continued to
officers through August. Local media		include media information, whereas 2019
reported that a PNC officer killed a grocery		report did not but made one reference to
store owner on January 4 in Santiago		data from the nongovernmental
Atitlan, Solola. The trial was pending at		organization Unit for the Protection of
year's end." P. 2		Human Rights Defenders (UDEFEGUA)
b. Disappearance		
"On August 22, the Attorney General's	"The case known as CREOMPAZ continued	2016 report specifies charges of illegal
Office presented new charges against	of former military officers indicted in 2017	detention, torture, and sexual violence,
retired army general Benedicto Lucas	on charges of forced disappearance and	while the 2019 report does not specify the
Garcia, who was also charged in the	crimes against humanity during the armed	charges in the case.
CREOMPAZ mass graves case. On	conflict. Several appeals and recusal	
October 25, a high-risk court found	motions filed in 2016 needed to be	
sufficient evidence to charge Lucas Garcia	resolved before a full trial could begin." P. 3	
with illegal detention, torture, and sexual		

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violence, and it accepted new charges of		
aggravated sexual assault for the other four		
defendants. The court was to determine		
whether all five defendants would go to trial		
on January 13, 2017." P. 3		
c. Torture and Other Cruel, Inhuman, or De	grading Treatment or Punishment	
"Although the constitution and law prohibit	"The law prohibits torture and other cruel,	There was a change from "there were
torture and other cruel, inhuman, or	inhuman, or degrading treatment or	credible reports" in the 2016 report to
degrading treatment or punishment, there	punishment, but there were reports alleging	"there were reports alleging" in the 2019
were credible reports of abuse and other	government workers employed them at the	report. (Emphasis added).
mistreatment by PNC members." P. 3	Federico Mora National Hospital for	
·	Mental Health." P. 3	
Prison and Detention Center Conditions		
"Sexual assault, inadequate sanitation and	"Sexual assault, inadequate sanitation and	There was a change from "continued to
medical care, and gross overcrowding	medical care, and gross overcrowding	place" in 2016 to "placed" in 2019.
continued to place prisoners at significant	placed prisoners at significant risk." P. 4	·
risk" P. 4		
"Prison overcrowding continued to be a	"Prison overcrowding was a problem. As of	There was a change from "continued to be"
problem. According to the prison system	October 1, according to prison authorities,	in 2016 to "was" in 2019. Moreover, the
registry, as of September 6, there were	there were 25,297inmates, including	2019 report specified "despite a reduction
20,743 inmates, including 1,974 women,	2,806women, held in facilities designed to	in the overcrowding" while the data cited
held in facilities designed to hold 6,742	hold 6,800persons." P. 4	actually indicate an increase in
persons." P. 4		overcrowding from three years earlier.
"Illegal drug sales and use continued to be	"Illegal drug sales and use was	There was a change from "continued to be"
widespread." P. 4	widespread." P. 4	in 2016 to "was" in 2019
"Prison officials continued to report a loss of	"Prison officials reported safety and control	There was a change from "continued to
safety and control, including escape	problems, including escape attempts, gang	report" and "continued to direct" in 2016
attempts, gang fights, inability to control the	fights, inability to control the flow of	to "reported" and "conducted" in 2019
flow of contraband goods into prisons, and	contraband goods into prisons, inmate	·
the fabrication of weapons. Prisoners	possession of firearms and grenades, and	

continued to direct criminal activity both inside and outside of prisons." P.4	the fabrication of weapons. Prisoners conducted criminal activity both inside and outside of prisons." P. 4	
"From January through September 5, at least 55 inmates died of unnatural causes while in prison." P. 4	"According to prison authorities, from January through August 31, at least 26 inmates died of unnatural causes while in prison." P. 4	2019 report specified that "according to prison authorities" 26 inmates had died of unnatural causes, while 2016 report specified a higher number of 55 inmates. It is not clear if the lowed number in 2019 reflects improved conditions or underreporting.
"The Ministry of Government approved treatment standards for LGBTI prisoners in 2015, and NGOs trained authorities on their implementation during the year, although NGOs considered the improvements to be minimal." P. 4	"NGOs claimed admittance procedures for LGBTI prisoners were not implemented, noting particular concern regarding procedures for transgender individuals."	There was a change from a focus on treatment standards in 2016 to a focus on admittance procedure in 2019 and a change in language from "considered" to "claimed"
"The government's independent Office of the Human Rights Ombudsman (PDH) and the National Office for the Prevention of Torture (NOPT), whose responsibilities include prisoner rights, received complaints and conducted oversight of the prison system. The PDH and the NOPT can submit recommendations to the prison system based on complaints. No independent agency or unit, however, had a mandate to change or implement policy or to act on behalf of prisoners and detainees.  Recordkeeping remained inadequate." P. 5	Not applicable	2016 report included a paragraph on complaints received by the independent Office of the Human Rights Ombudsman and the National Office for the Prevention of Torture, while the 2019 report eliminated this paragraph

"The government permitted visits by local	"The government permitted visits by local	2016 report mentioned it was sometimes
and international human rights groups, the	and international human rights groups, the	difficult to gain access to the juvenile
Organization of American States (OAS),	Organization of American States, public	detention centers, while 2019 report did
public defenders, and religious groups. The	defenders, and religious groups. The Office	not specify such difficulties
PDH and the NOPT also periodically visited	of the Human Rights Ombudsman (PDH)	
prison facilities. The PDH reported it was	and the National Office for the Prevention	
sometimes difficult to gain access to the	of Torture, both independent government	
juvenile detention centers administered by	bodies responsible for ensuring that the	
the Secretariat of Social Welfare." P. 5	rights and wellbeing of prisoners are	
	respected, also periodically visited prison	
	facilities." P. 5	
Not applicable	"The Secretariat of Social Welfare	2019 report included a section on
	significantly reformed the four	improvements of prisons in Guatemala,
	juvenile detention centers. Reform to the	while the 2016 report did not include such
	juvenile justice system resulted in more	a section
	sentences to alternative measures such as	
	work programs and fewer detainees,	
	which eased prison overcrowding. The	
	secretariat divided the juvenile prisons to	
	ensure minors were held in separate wings	
	from adults." P. 5	
d. Arbitrary Arrest or Detention		
"The constitution and law prohibit arbitrary	"The law prohibits arbitrary arrest and	2019 report included a sentence specifying
arrest and detention, but there were	detention, but there were credible reports of	that "Suspects are entitled to challenge in
credible reports of extrajudicial arrests,	extrajudicial arrests, illegal detentions, and	court the legal basis or arbitrary nature of
illegal detentions, and denial of timely	denial of timely access to a magistrate and	their detention."
access to a magistrate and hearing, as	hearing as required by law. Suspects are	
required by law." P. 5	entitled to challenge in court the legal basis	
	or arbitrary nature of their detention." P. 3	

# Role of Police and Security Apparatus

"Civilian authorities in some instances failed to maintain effective control over the PNC, and the government lacked effective mechanisms to investigate and punish abuse and corruption. Despite a 5 percent increase in its operating budget, the PNC remained understaffed, inadequately trained, and insufficiently funded, all of which substantially impeded its effectiveness.

There were reports of impunity involving security forces. . .

During the year there were 747 complaints of police extortion and 206 for abuse of authority, compared with 31 and 856, respectively, in 2015. The PNC routinely transferred officers suspected of wrongdoing rather than investigating and punishing them.

Critics accused police of indiscriminate and illegal detentions when conducting antigang operations in some high-crime neighborhoods. Security officials allegedly arrested and imprisoned suspected gang members without warrants or on fabricated drug charges.

2019 Report omitted this section

2019 report eliminated the whole section nearly two page section on the Role of Police and Security Apparatus in spite of the significant reporting on issues of police extortion and complaints against the police

The local press also reported police		
involvement in kidnappings for ransom "		
pp. 5-6		
Arrest Procedures and Treatment of Detaine	ees	
"Police may not detain a suspect for more than six hours without bringing the case before a judge. Authorities did not regularly respect this right and did not promptly inform some detainees of the charges against them." P. 7	"Police may not detain a suspect for more than six hours without bringing the case before a judge. Authorities did not regularly respect this right." P. 5	2019 report eliminated "and did not promptly inform some detainees of the charges against them"
"Arbitrary Arrest: There were no reliable data on the number of arbitrary detentions, although most accounts indicated that police continued to ignore writs of habeas corpus in cases of illegal detention, particularly during neighborhood anti-gang operations." P. 7	"Arbitrary Arrest: As of August 31, the Office of Professional Responsibility had received 26 complaints of illegal detention by police. Reports indicated police ignored writs of habeas corpus in cases of illegal detention, particularly during neighborhood anti-gang operations." P. 6	2016 report specified there was no reliable data, while 2019 report referred only to government data. There was a change from "continued to ignore" to "ignored."
"The law establishes a three-month limit for pretrial detention but authorities regularly held detainees past their legal trial or release dates. Lengthy investigations and frequent procedural motions by both defense and prosecution often led to lengthy pretrial detentions, delaying trials for months or years." P. 8	"The law establishes a one-year maximum for pretrial detention, regardless of the stage of the criminal proceeding, but the court has the legal authority to extend pretrial detention without limits as necessary. Authorities regularly held detainees past their legal trial or release dates. Lengthy investigations and frequent procedural motions by both defense and prosecution often led to lengthy pretrial detentions, delaying trials for months or years.	2016 report mentioned a three-month limit for pretrial detention, while 2019 report specified a one-year maximum for pretrial detention and also stated that the court has the legal authority to extend pretrial detention without limits as necessary.  Moreover, 2019 report added a sentence citing the slow pace of investigations and lack of judicial resources as reasons for lengthy pretrial detention and illegal incarceration

"Detainee's Ability to Challenge Lawfulness of Detention before a Court: Suspects are entitled to challenge in court the legal basis or arbitrary nature of their detention. If successful, their release is not immediate and usually takes several days. There was no compensation for those ruled unlawfully detained" P. 8	Observers noted the slow pace of investigations and lack of judicial resources hampered efforts to reduce pretrial detention and illegal incarceration." P. 6  Not applicable	2019 report eliminated paragraph on detainee's ability to challenge lawfulness of detention in court
Denial of Fair Public Trial		
"The judicial system failed to provide fair or timely trials due to inefficiency, corruption, insufficient personnel, and intimidation of judges, prosecutors, and witnesses." P. 8	"The judicial system generally failed to provide fair or timely trials due to inefficiency, corruption, and intimidation of judges, prosecutors, and witnesses." P. 6	There was a change from "failed" in 2016 to "generally failed" in 2019. 2019 report also eliminated "insufficient personnel"
"CICIG assisted the Ministry of Government and Public Ministry with the investigation of cases, including allegations of extrajudicial executions, extortion, trafficking in persons, improper adoptions, corruption, and drug trafficking.	Not applicable	2019 report eliminated paragraphs on investigations for extrajudicial executions, extortion, trafficking in persons, improper adoptions, corruption, and drug trafficking and on criminal investigations against judges.
The Supreme Court continued to seek the suspension of judges and to conduct criminal investigations of improprieties or irregularities in cases under its jurisdiction.  The Judicial Disciplinary Unit investigated 1,178 complaints of wrongdoing against		

judges, technicians, and judiciary administrative staff through October, held hearings on 570 complaints, and applied sanctions in 360 cases, including disciplinary suspension without pay (277 cases) and recommending dismissal (34 cases)." P. 8

#### Political Prisoners and Detainees

"On July 22, a high-risk court released seven community leaders from Huehuetenango because kidnapping charges against them could not be substantiated. The seven had been arrested in 2015 for detaining 11 hydroelectric company workers in 2013 and had been held in preventive prison for 18 months. The court confirmed that the prisoners were community leaders or indigenous authorities mediating between the community and the hydroelectric company and expressed concern over criminalization of the rights to assemble and protest. Specifically, the presiding judge stated, 'attempting to mediate a community conflict is not a crime.' Local human rights NGO Unit for the Protection of Human Rights Defenders registered 68 cases of criminalization of human rights defenders through October. Charges included defamation, legal complaint, and arbitrary detention." P. 9

"There were no reports of political prisoners or detainees." P. 8

2016 report included information from court briefings about a case of criminalization of indigenous authorities kept in prison for 18 months for seeking to mediate between a hydroelectric company and the community. The 2016 report also included information from local human rights NGOs about 68 cases of criminalization of human rights defenders. The 2019 report indicated that there was no official information on political prisoners and detainees and eliminated information from court briefings or local human rights NGOs.

### f. Arbitrary or Unlawful Interference with Privacy, Family, Home, or Correspondence

"The constitution and the law prohibit such actions, and the government generally respected these prohibitions. On September 5, President Jimmy Morales dismissed Jorge Lopez, the secretary of administrative and security matters of the president, and his deputy, Cesar Sagastume, for alleged illegal surveillance. At year's end the Public Ministry was investigating their suspected involvement in the illegal monitoring of journalists, human rights defenders, business owners, and politicians. Media sources reported that former presidential advisor and current member of congress Herbert Melgar's name also appeared in the criminal complaint filed with the Public Ministry, but he continued to serve in congress and had not been formally charged." P.10

"The constitution and the law prohibit such actions, and the government generally respected these prohibitions." P.8

2019 report eliminated any information on suspected involvement of government officials in the illegal monitoring of journalists, human rights defenders, business owners, and politicians. The 2016 report included information from media sources, while 2019 report eliminated any information from such sources.

## Section 2. Respect for Civil Liberties, Including:

#### a. Freedom of Speech and Press

"Press and Media Freedoms: There were no legal restrictions on the editorial independence of the media. Reporters covering organized crime, including its links to corrupt public officials, acknowledged practicing self-censorship, recognizing the danger investigative journalism posed to them and their families. The independent

"Press and Media, Including Online Media: Independent media were active and expressed a wide variety of views.

Nonetheless, reporters covering organized crime, including its links to corrupt public officials, acknowledged practicing selfcensorship, recognizing the danger investigative journalism posed to them and

2019 report eliminated the information that "freedom of expression advocates noted that difficulty obtaining licenses to operate community radio stations and obtaining some judicial information limited press freedom." 2019 report added, "Public security forces continued imposing more

media were active and expressed a wide variety of views, but freedom of expression advocates noted that difficulty obtaining licenses to operate community radio stations and obtaining some judicial information limited press freedom." P. 10	their families. Public security forces continued imposing more stringent identification checks on journalists covering government events and activities, a practice initiated in August 2018." P. 8-9	stringent identification checks on journalists covering government events."
"Violence and Harassment: Members of the press continued to report that violence and impunity impaired the practice of free and open journalism. Members of the press reported numerous threats by public officials, and criminal organizations increased journalists' sense of vulnerability." P. 11	"Violence and Harassment: Members of the press reported receiving pressure, threats, and retribution from public officials regarding the content of their reporting." P. 9	There was a change from "continued to report" in 2016 to "reported" in 2019.  There was a change from "numerous threats" in 2016 to "threats" in 2019 and eliminated reference to threats from criminal organizations.
"The Public Ministry employed a unit dedicated to the investigation of threats and attacks against journalists. The NGO Center for Reporting in Guatemala noted that the unit had few resources." P. 11  "Civil society organizations reported that	"The Public Ministry employed a unit dedicated to the investigation of threats and attacks against journalists, but the NGO Center for Reporting in Guatemala noted it had few prosecutions." P. 9  2019 report eliminated information about	There was a change from "the unit had few resources" in 2016 to "it had few prosecutions" in 2019.
sexual harassment of female journalists was widespread but rarely reported." P. 11	sexual harassment of female journalists	
"Censorship or Content Restrictions: Members of the press reported receiving pressure, threats, and retribution from various public officials regarding the content of their reporting. Some owners and members of media also accused the	2019 report eliminated section on censorship and content restrictions	

government of following a discriminatory advertising policy that penalized or rewarded print and broadcast media based upon whether the government perceived the news or commentary as supportive or critical.		
In September a videographer for the media outlet Nuevo Mundo was fired after he took pictures of President Morales apparently sleeping at a government event. The outlet claimed it fired him because he shared the pictures without editorial permission, but the videographer claimed to have evidence to the contrary. The PDH was investigating the motives for the videographer's dismissal." P. 11		
"Libel/Slander Laws: In June reporter Pavel	2019 report eliminated section on	
Vega from the daily newspaper El Periodico attempted to interview Viviana Quinonez	libel/slander laws	
Paiz, legal representative of TVQa public		
relations firm with close ties to the local		
Guatemala City governmentregarding		
municipal contracts TVQ received as the		
lone bidder. She refused the interview and		
accused Vega of psychological harassment,		
citing the Law Against Femicide and Other		
Violence Against Women (Femicide Law). A		
judge subsequently issued a restraining		
order against the reporter for three months,		

prohibiting him from approaching Quinonez. The human rights ombudsman stated the harassment charges should never have been given credence in view of the lack of relationship between the two, as well as the fact that the reporter's only action was to call Quinonez' office to ask for an interview. On July 5, Quinonez filed charges against the reporter for slander and defamation for his articles related to municipal contracts awarded to TVQ. The case was pending at year's end. Journalist associations stated that use of the Femicide Law to infringe upon press freedoms set a dangerous precedent but also noted that there were relatively few cases of the law being used in this manner." P. 12 Internet Freedom "Journalists expressed concern that "Human rights defenders, as well as judges 2019 report added information on social government officials may have used twitter and lawyers on high-profile cases, reported media attacks but excluded information accounts to harass those critical of the social media attacks, including the hacking about journalists' concerns that government administration and its policies." P. 12 of their private accounts, publishing of officials may have used social media stolen or falsified personal information, accounts to harass administration critics. publishing of photographic surveillance of them and family members, and online defamation and hate speech. The government took little action to protect these individuals." P. 10

Internally Displaced Persons		
"The country does not have laws in place to protect internally displaced persons (IDPs) in line with the UN Guiding Principles on Internal Displacement." P. 13	2019 report eliminated the information that the country does not have laws in place to protect internally displaced persons.	
"UNHCR expressed concern about the internal displacement of persons in the country due to violence" PP. 13-14.	"The Office of the UN High Commissioner for Refugees (UNHCR) expressed concern regarding violence against internally displaced persons (IDPs)" P. 11	2019 modifies the UNHCR concern from acknowledging that violence causes internal displacement to raising concern about violence against IDPs.
Protection of Refugees		
"Access to Asylum "The country approved 42 refugee applications from January through August. UNHCR, however, reported that identification and referral mechanisms for potential asylum seekers were inadequate." P. 14	"Access to Asylum  2019 report eliminated number of refugee applicants	
"Both migration and police authorities lacked awareness of the rules for establishing refugee status." P. 14	"Migration authorities lacked adequate training concerning the rules for establishing refugee status." P. 11	2019 report eliminated the reference to police authorities.
Section 4. Corruption and Lack of Transpar	rency in Government	
"Corruption: The Comptroller General's Office and the Public Ministry are responsible for combating corruption. The comptroller general's mandate is to	Not applicable	2019 report included information about corruption charges that had been brought in the past year but excluded the information about the Comptroller General's Office and

monitor public spending, and the attorney general's mandate is to prosecute related		the Public Ministry lacking adequate resources and being affected their ability to
crimes. Although both agencies actively		carry out their mandates.
collaborated with civil society and were		carry our men manages.
•		
relatively independent, they lacked		
adequate resources, which affected their		
ability to carry out their mandates." P. 15		
" <u>Public Access to Information</u> : The law	2019 report eliminated this section	
provides for the right of citizens to access		
public information and establishes fines for		
government agencies that obstruct such		
access. The disclosure law contains		
exceptions for national security, sets		
reasonably short timelines for disclosure,		
and allows for a reasonable processing fee.		
There are no sanctions for noncompliance.		
The government granted access to public		
information for citizens and noncitizens,		
including foreign media, although at times		
in a slow and incomplete manner. Human		
rights groups criticized the delay by the		
Ministry of Defense in releasing information		
related to transitional justice cases. While		
there was no formal mechanism to appeal		
denials of requests, petitioners often		
successfully appealed to the Office of the		
Human Rights Ombudsman for assistance		
relating to a government denial of public		
information." P. 16		

Section 5. Governmental Attitude Regarding International and Nongovernmental Investigation of Alleged Violations [Abuses] of		
Human Rights		
Section 5. Governmental Attitude Regarding International and Nongovernmental Investigation of Alleged Violations of Human Rights	Section 5. Governmental Attitude Regarding International and Nongovernmental Investigation of Alleged Abuses of Human Rights	2019 report renamed this section, changing the word "violations" [of human rights] to "abuses"
"The Office of the Special Prosecutor for Human Rights failed to investigate the majority of complaints in a timely manner. Other cases languished in the court system." P. 17	Not applicable	2019 report eliminated information on the failure to investigate the majority of complaints in a timely manner.
"Local human rights NGO Unit for the Protection of Human Rights Defenders reported 14 killings of human rights defenders through November 30, compared with 12 killings in all of 2015." P. 17	"UDEFEGUA reported 12 killings of human rights defenders from January through July." P. 14	2019 report eliminated the comparison with the previous year in regards to killings of human rights defenders.
Not applicable	"The United Nations or Other International Bodies: The government had refused to renew the visas of the CICIG [commissioner and investigators since early 2018, making it difficult for CICIG [Commission Against Impunity in Guatemala] to resume normal functions." pp. 14-15	2016 report did not contain a section on United Nations or other international bodies.
Section 6. Discrimination, Societal Abuses,	and Trafficking in Persons	
Women		
"The PDH Ombudsman for Women and activists agreed that full investigation and prosecution of domestic	2019 report eliminated this section on rape survivors' lack of reporting	2019 report eliminated the information from ombudsman.

violence and rape cases took an average of two to three years if the victims had access to quality legal representation. Impunity for perpetrators remained very high. Rape survivors frequently did not report crimes due to lack of confidence in the justice system, social stigma, and fear of reprisal." P. 18  "The law prohibits domestic abuse, allows for the issuance of restraining orders against alleged aggressors and police protection for victims, and requires the PNC to intervene in violent situations in the home. The PNC often failed to respond to requests for assistance related to domestic violence, however, and women's rights advocates reported that few officers received training to deal with domestic violence or to assist survivors." P. 18-19	2019 report eliminated this information	2019 report eliminated details on police failures to respond to assistance related to domestic violence.
"On November 22, the Public Ministry established a special prosecutor for femicide. The Institute of Public Criminal Defense, a government institution, provided free legal, medical, and psychological assistance to survivors of domestic violence. Femicide remained a significant problem. Sexual assault, torture, and mutilation were frequently evident in killings. The NGO Mutual Support Group, using government data, reported 565 violent deaths of	"The law establishes penalties for femicide of 25 to 50 years in prison without the possibility of reducing the sentence; however, femicide remained a significant problem. The NGO Mutual Support Group reported that from January to August, 477 women were killed. Despite a generally decreasing homicide rate for men since 2010, the rate of femicide remained essentially the same." P. 16	2019 report eliminated the information about the sexual assault, torture, and mutilation frequently evident in femicide. 2019 report also excluded the information that NGOs expressed concern on femicide sentences being sometimes lenient. However, 2019 report added: "Despite a generally decreasing homicide rate for men since 2010, the rate of femicide remained essentially the same."

women through the end of September. As of that month, authorities convicted 56 individuals for femicide. NGOs expressed concern that sentences were sometimes lenient." P. 19		
"The PDH Office of Ombudsman for Women supported survivors of domestic and social violence by accompanying them to judicial proceedings and offering some social services such as psychological support. The Office of Ombudsman for Indigenous Women also coordinated and promoted action by government institutions and NGOs to prevent violence and discrimination against indigenous women, but lacked resources to reach all areas. The office maintained no statistics on its caseload. Civil society organizations provided mediation and free legal services to low-income women." P. 19	2019 report eliminated this information	2019 report eliminated information from ombudsmen about women survivors of domestic and social violence and the violence and discrimination against indigenous women.
"Although the law affords protection, including shelter, to victims of domestic violence, there were insufficient facilities for this purpose. The Ministry of Government operated eight shelters for survivors of abuse in departments with the greatest incidence of domestic violence. Due to continual budget uncertainties, the shelters' operations were erratic. Several shelters funded by private donors or	2019 report eliminated this information	2019 report eliminated the paragraph on the insufficient facilities for victims of domestic violence.

municipal governments operated in cities		
and the countryside. Many of the centers		
provided legal and psychological support		
and temporary accommodation." P. 19		
"Sexual Harassment: No single law,	" <u>Sexual Harassment</u> : No single law,	2019 report omitted the information on no
including laws against sexual violence,	including laws against sexual violence,	reliable estimates of the frequency of sexual
deals directly with sexual harassment,	deals directly with sexual harassment,	harassment.
although several laws refer to it, such as the	although several laws refer to it. Human	
Femicide Law. There were no reliable	rights organizations reported sexual	
estimates of the frequency of sexual	harassment was widespread." P. 17	
harassment; however, human rights	·	
organizations reported sexual harassment		
was widespread." P. 19		
"Reproductive Rights: Couples and	Section eliminated and replaced with the	The 3 paragraph section on women's
individuals have the right to decide the	following: Coercion in Population Control:	access to family planning was renamed and
number, spacing, and timing of their	There were no reports of coerced abortion	reduced to a single sentence about coerced
children and to manage their reproductive	or involuntary sterilization." P. 17	population control.
health, free from discrimination, coercion,		
and violence. They did not always have the		
information and means to do so.		
Cultural, geographic, and linguistic barriers		
hampered access to reproductive		
health care, particularly for indigenous		
women in rural areas. Discriminatory		
attitudes among health-care providers and		
a lack of culturally sensitive		
reproductive and maternal health-care		
services deterred many indigenous women		
from accessing these services.		

As a result of efforts to expand health services to underserved communities, the government was able to decrease the maternal mortality ratio and increase the percentage of institutional deliveries.  Although the country made progress towards decreasing the maternal mortality ratio, it remained relatively high at 88 deaths per 100,000 live births. The UN Population Fund (UNFPA) reported in 2016 that skilled health personnel attended only 66 percent of births. Unsafe abortion also contributed to the country's high maternal mortality ratio; legal abortion was tightly restricted except to save the life of the		
mother." P. 20  "Discrimination: Although the law establishes the principle of gender equality and criminalizes discrimination, women faced discrimination, particularly under family and labor law, and were less likely to hold management positions. The government's Secretariat for Women's Affairs advises the president on interagency coordination of policies affecting women and their development.  Women were employed primarily in lowwage jobs in agriculture, retail businesses, the service sector, textile and apparel industries, and government.	"Discrimination: Although the law establishes the principle of gender equality and criminalizes discrimination, women, and particularly indigenous women, faced discrimination and were less likely to hold management positions." P. 17	2019 report eliminated most of the information related to gender discrimination, reducing a 3-paragraph section to a single sentence.

Women also obtained employment more frequently in the informal sector, where pay was generally lower and benefits nonexistent. The 2015 Global Gender Gap Report estimated women's earned income was 56 percent that of men, and women on average received 64 percent of men's salaries for comparable work. Many women engaged in agricultural work and often reported receiving less than 50 percent of a man's salary for similar work. Women may legally own, manage, and inherit property on an equal basis with men, including in situations involving divorce. Economic violence is a crime under the femicide law. The law defines it as actions that deprive a woman of the economic benefits to which she is legally entitled and cause damage to her economic situation. The crime occurs most frequently during divorce when a husband refuses to pay alimony, cancels or liquidates bank accounts, or sells jointly owned property without the spouse's knowledge. A slow court system and late notifications of legal actions or notifications in Spanish to women who could not read Spanish contributed to the situation.

According to the Public Ministry, from January through September, 271 reports of economic violence were filed, and authorities obtained five convictions." pp. 20-21		
Children		
"Birth Registration: Factors such as the need to travel to unfamiliar urban areas, to interact with nonindigenous male government officials, and to speak Spanish inhibited some indigenous women from registering their children. Authorities prevented foreign citizens residing in the country without appropriate documentation from registering their locally born children prior to regularizing their own immigration status. Lack of registration restricted children's access to some public services and created conditions that could lead to statelessness." P. 21	"Birth Registration Lack of registration restricted children's access to some public services and created conditions that could lead to statelessness." P. 17	2019 report eliminated the information that authorities prevented foreign citizens from registering their children's births.
"Education: While compulsory through age 14, education through the secondary level is not obligatory, and less than half of eligible children attended secondary school. Also, less than half of secondary schools were public. Girls, especially girls in indigenous communities, were significantly less likely than boys to be educated to the secondary school level.	"Education: While primary education is compulsory through age 14, access was limited in many rural areas; education through the secondary level is not obligatory. Boys were prioritized for high school education in rural communities due to the need to travel long distances and girls' perceived value in the home." P. 17	2016 report specified that girls, especially girls in indigenous communities, were significantly less likely than boys to be educated to the secondary school level, whereas 2019 report modified to boys being prioritized for high school education in rural communities due to the need to travel long distances and girls' perceived value in the home.

Access to compulsory education in primary school was limited in many rural areas." P. 21		
"Child Abuse: According to the Secretariat against Sexual Violence, Exploitation, and Trafficking in Persons (SVET), from January through July, 1,552 cases of pregnancies of minors 14 years old or younger were recorded nationwide, with the majority of cases coming from the departments of Huehuetenango, Alta Verapaz, Guatemala, San Marcos, and Peten. The secretary estimated that 80 percent of these cases were due to intrafamily sexual abuse. SVET launched a press campaign with special events and training sessions in rural areas to combat pregnancy of minors." P.	2019 report eliminated section on child pregnancies	2019 report eliminated the information on cases of pregnancies of minors 14 years old or younger.
"The Secretariat of Social Welfare, which oversees children's treatment, training, special education, and welfare programs, provided shelter and assistance to children who were victims of abuse but sometimes placed children in shelters with juveniles who had criminal records. The government operated a shelter for minor victims of violence, abandonment, and exploitation in San Jose Pinula and in two temporary shelters in Quetzaltenango and Zacapa. SVET had shelters for victims of human	2019 report eliminated the information on minors who were victims of violence, abandonment, and exploitation.	

trafficking and sexual violence in		
Coatepeque, Coban, and Guatemala City." P. 22		
Not applicable	"NGOs supporting at-risk youth reported adolescents detained by police were subject to abusive treatment, including physical assaults." P. 18	2019 report included information that police subjected adolescents to abuse
"Early and Forced Marriage: The legal age for marriage is 18. In 2015 Congress eliminated a provision that previously allowed girls to marry at 14 and boys at 16 with parental consent. There were reports of forced early marriages in some rural indigenous communities. UNICEF reported that 30 percent of women 20 to 24 years of age were first married or in union by age 18 (7 percent of them by age 15) between 2008 and 2014. In an effort to identify cases of early and forced marriage, the government instituted nationwide training programs and protocols to encourage public employees to report pregnancies and childbirth among underage mothers. The NGO Childhood Refuge reported an estimated 15,000 irregular marriages of minors had occurred since 2015, 70 percent of which took place in the western part of the country. Given the change in law raising the minimum age for marriage, the NGO also reported an increase of informal	"Early and Forced Marriage: The legal age for marriage is 18. There were reports of early and forced marriages in some rural indigenous communities and in the Lev Tahor religious community. A 2017 decree prohibits underage marriage. The National Registry of Persons reported no attempted registration of underage marriage since enactment of the decree." P. 18	2019 report eliminated information on underage marriages with parental consent or the information from UNICEF and NGOs on forced or irregular marriages of minors. 2019 report added: "The National Registry of Persons reported no attempted registration of underage marriage since enactment of the decree."

unions involving minors, which essentially		
functioned as marriages." P. 22		
"The Public Ministry reported	2019 report eliminated the information on	
several complaints of sexual assault or rape	complaints of sexual assault or rape against	
against minors and successfully	minors.	
prosecuted some aggressors. The Ministry's		
Office of Trafficking increased the number		
of investigators and prosecutors to respond		
to the sexual exploitation of minors,		
including opening an office dedicated to		
cybercrime. SVET broadened its		
coordination role by engaging directly with		
municipal governments and mayors to		
educate them on combatting sexual abuse,		
child abuse, and trafficking." P. 22		
"According to figures for 2016 released by	2019 report eliminated the quantitative	
the Public Ministry's Office of Special	information on sexual violence against	
Prosecutor for Children, authorities received	minors and sexual exploitation involving	
5,257 reports of sexual violence against	minors.	
minors and youth up to 19 years of age by		
mid-September. It received 47 reports of		
sexual exploitation involving minors and		
141 reports of trafficking in persons." P. 23		
<u>"Displaced Children</u> : Criminals and gangs	" <u>Displaced Children</u> : Criminals and gangs	2019 report reduced the two paragraphs
often recruited street children, many of them	often recruited street children, many of them	on displaced children from 2016 report to
victims of domestic abuse, for purposes of	victims of domestic abuse, for purposes of	one sentence, omitting information from
stealing, transporting contraband,	stealing, extortion, prostitution, transporting	NGOs on the negative impact of gangs on
prostitution, and conducting illegal drug	contraband, and conducting illegal drug	youth and the large number of
activities. According to law enforcement	activities." P. 18	unaccompanied children attempting to
sources, there were approximately 15,500		leave the country.

Barrio 18 gang members and 13,950	
Mara Salvatrucha gang members. The	
NGO Mutual Support Group reported that	
74 minors suffered violent deaths	
nationwide between January and March, a	
significant increase from 2015. NGOs	
dealing with gangs and other youth	
reported that youth detained by police were	
subject to abusive treatment, including	
physical assaults.	
A significant number of unaccompanied	
children attempted to leave the country.	
Polling indicated that the primary	
motivations for migration were a lack of	
economic and educational opportunity in	
the country, fear of violence, and family	
reunification. NGOs reported that the	
Secretariat of Social Welfare (SBS), which	
is responsible for the care of both returned	
migrant children and unaccompanied	
foreign migrant children, reported two	
cases of sexual abuse of children under its	
care during the year. The cases highlighted	
the persistent problem of overcrowding in	
shelters, along with security issues. For	
instance, according to PDH, 44 minors	
disappeared from secured SBS shelters	
from September to mid-November. One	
NGO provided shelter and comprehensive	

social services for unaccompanied foreign migrant children." P. 23		
Not applicable	Institutionalized Children: Overcrowding was common in shelters, and government funding for orphanages remained limited. Local and international human rights organizations, including Disability Rights International, raised concerns that child abuse was rampant " pp. 18-19	2019 Report added a section on Institutionalized Children that highlighted problems in shelters and orphanages.
Anti-Semitism		
"The Jewish population numbered approximately 1,500 persons. During a May protest against Energuate, a power distribution company purchased in December 2015 by a company with connections to Israel, protesters used a banner that had an image of Jesus Christ and stated, 'Jews killed me on the cross. Now Jews from Energuate are killing my people in Guatemala with energy.' Jewish community leaders filed a complaint with the PDH, which pursued the case in court. During the summer the protesting group and the Jewish community settled the matter out of court with a formal apology from the protesting group. In June the former mayor of San Juan La Laguna, Antonio Adolfo Perez y Perez, was placed under house arrest during his trial for abuse of authority and discrimination for his involvement in the	"The Jewish population numbered approximately 1,500 persons. There were no reports of anti-Semitic acts." P. 19	2019 report eliminated information on Anti-Semitism provided by Jewish community leaders.

expulsion of members of the ultraorthodox Jewish sect Lev Tahor in 2014. In September authorities raided the homes of the Lev Tahor community in Guatemala City. Authorities stated they were investigating reports of child abuse; however, they found no evidence. Lev Tahor members cl aimed they were persecuted because of their faith." P. 24		
Trafficking in Persons		
"Late in 2015 Congress passed an antihuman smuggling law that designated migration-related smuggling as a crime." P. 24	2019 report eliminated the information on the law designating migration-related smuggling as a crime.	Both reports referred the reader to the separate Department of State's <i>Trafficking in Persons Report</i> .
Persons with Disabilities	1	,
"The government devoted few resources to addressing the needs of persons with disabilities." P. 24	Not applicable	2019 report eliminated the information on the scarcity of the resources devoted by the government to addressing the needs of persons with disabilities.
"There were minimal educational resources for persons with disabilities. Most universities did not have facilities accessible to persons with disabilities. The Social Development Ministry had 23 employees with disabilities, but other ministries had very few, or no, such employees. During the year a previously ad hoc congressional committee on disabilities became permanent." P. 25	"Most schools and universities did not have facilities accessible to persons with disabilities, and there was no reliable data on the prevalence of disabilities in the school-age population." P. 20	2019 report eliminated the information on the scarcity of educational resources for persons with disabilities as well as the information about the few employees with disabilities in government organizations.

Indigenous People		
"The government's National Institute of Statistics estimated that indigenous persons from 22 ethnic groups comprised 44 percent of the population. Many experts believed the number was considerably higher." P. 25	"The government's National Institute of Statistics estimated indigenous persons from 24 ethnic groups comprised 44 percent of the population." P. 20	2019 report eliminated the information from experts on the number of indigenous persons being considerably higher than reported by officials.
"In some cases indigenous communities were not regularly or adequately consulted or able to participate in decisions affecting the exploitation of resources in their communities, including energy, minerals, timber, rivers, or other natural resources." P. 26  "Indigenous communities continued to report a lack of public infrastructure investment in their communities, resulting in poor roads and limited access to running water and electricity. Indigenous persons reported the need for schools with bilingual (i.e., Spanish and their indigenous language) education and cultural studies; educational scholarships; leadership training to increase indigenous persons' participation in politics; and the construction of universities (not only extension campuses), hospitals, and health	"In some cases indigenous communities were not able to participate in decisions affecting the exploitation of resources in their communities, including energy, minerals, timber, rivers, or other natural resources." P. 20-21  2019 report eliminated the information on the lack of public infrastructure investment in indigenous communities.	There was a change from "were not regularly or adequately consulted or able to participate in decisions" in 2016 report to "were not able to participate in decisions."
clinics in their communities." P. 26		
"Indigenous rights advocates asserted that pervasive ignorance by security authorities	"Indigenous rights advocates asserted that security authorities lacked familiarity with	There was a change from "pervasive ignorance by security authorities of

of indigenous norms and practices engendered misunderstandings." P. 26	indigenous norms and practices, which engendered misunderstandings." P. 21	indigenous norms and practices" to "security authorities lacked familiarity with indigenous norms and practices," eliminating the word "pervasive" and changing ignorance to lack of familiarity.
"The Department of Indigenous People in the Ministry of Labor, tasked with investigating cases of discrimination and representing indigenous rights, counseled indigenous persons on their rights. Limited resources hindered the department's effectiveness. Indigenous persons were particularly vulnerable to labor trafficking. The justice system significantly increased the number of legally mandated court interpreters for criminal proceedings and reported that it held 8,000 court proceedings in Mayan languages through August. Despite the increase, availability did not meet demand." P. 27	2019 report eliminated this information	2019 report eliminated the two paragraphs on investigations of cases of discrimination and representing indigenous rights, indigenous persons being particularly vulnerable to labor trafficking, and criminal proceedings in these respects.
Acts of Violence, Discrimination, and Other	Abuses Based on Sexual Orientation and C	Gender Identity
"The country's antidiscrimination laws do not apply to LGBTI individuals." P. 27	"The law does not extend specific antidiscrimination protections to LGBTI individuals." P. 22	There was a change from "antidiscrimination laws do not apply to LGBTI individuals" in 2016 to "The law does not extend specific antidiscrimination protections to LGBTI individuals" in 2019.
"According to LGBTI rights groups, gay and transgender individuals often experienced police abuse. A lack of trust in the judicial system and a fear of further harassment or	"According to LGBTI activists, gay and transgender individuals often experienced police abuse." P.22	2019 report changed LGBTI rights "groups" to "LGBTI rights "activists" potentially calling into question the objectivity of the source and eliminated the

social recrimination discouraged victims from filing complaints. NGOs conducted sensitization training classes with police officials but noted that the number of trained officials remained low. The National Police and Public Ministry changed their complaint registration systems to include a field identifying whether the complainant is a member of the LGBTI community. Due to general fears of discrimination, few LGBTI community members were comfortable self-identifying to officials." P.27		information about LGBTI lack of trust in the judicial system and fear of discrimination.
"The law does not expressly include HIV/AIDS status among the categories prohibited from discrimination." P. 28	"The law includes HIV/AIDS status among the categories prohibited from discrimination." P. 22	There was a change from "The law does not expressly include HIV/AIDS status among the categories prohibited from discrimination" in 2016 to "The law includes HIV/AIDS status among the categories prohibited from discrimination" in 2019.
"There was societal discrimination against persons with HIV/AIDS." P. 28	"Societal discrimination against persons with HIV/AIDS remained a problem, however, despite efforts by the Ministry of Health to address it." P. 22	There was a change from stating societal discrimination exists against persons with HIV/AIDS in 2016 to stating that such discrimination exists despite official efforts to address it.
"Discrimination against LGBTI persons with HIV/AIDS was particularly pronounced and affected their access to HIV-prevention programs." P. 28	"Discrimination against LGBTI persons with HIV/AIDS was particularly common and affected access to HIV-prevention programs, especially for transgender individuals." P.22-23	There was a change from "pronounced" in 2016 to "common" in 2019 and from stating that discrimination affected all LGBTI persons' access to programs in 2016 to asserting that transgender individuals were

		particularly affected by discrimination in receiving access to programs.
Other Societal Violence or Discrimination		
"Several times vigilante mobs attacked and killed those suspected of crimes such as rape, kidnapping, theft, or extortion. The NGO Mutual Support Group reported that in the first three months of the year, five persons were killed in public lynchings, and 26 were injured. Many observers attributed the acts to public frustration with the failure of police and judicial authorities to provide justice and security. As a result local citizen security groups were formed and operated autonomously. In many instances PNC agents feared for their own safety and refused to intervene. In August a mob in Patulul set fire to and killed a man arrested as an alleged extortionist who had participated in the shooting of a microbus driver." P. 28  Section 7. Worker Rights	"Several times vigilante mobs attacked and killed those suspected of crimes such as rape, kidnapping, theft, or extortion. The NGO Mutual Support Group reported three persons were lynched and 22 injured in attempted lynchings by vigilante groups from January through June." P. 23	2019 report eliminated detailed information related to the motivation of the vigilante mobs.
a. Freedom of Association and the Right to	Collective Bargaining	
"The government did not effectively enforce the law. Due in part to inadequate allocation of resources and inefficient legal and administrative processes, government institutions, such as the Ministry of Labor	"The government did not effectively enforce the law. Government institutions, such as the Ministry of Labor and the labor courts, did not effectively investigate, prosecute, or punish employers who violated freedom of	2019 report eliminated information regarding inadequate allocation of resources and inefficient legal and administrative processes and failures to

and the labor courts, did not effectively investigate, prosecute, or punish employers who violated freedom of association and collective bargaining laws or reinstate workers illegally dismissed for engaging in union activities." P. 29	association and collective bargaining laws." P. 24	reinstate workers illegally dismissed for engaging in union activities.
"CICIG highlighted several factors that negatively affected investigations, including a lack of methodological planning and continuity between the prosecutors handling the case; delays in conducting the criminal investigation; and witnesses 'fear of making declarations. The government reported that, of 2,312 cases referred (including a backlog from previous years), only eight resulted in convictions, with the vast majority of cases still under investigation." P. 30	"The unit reported approximately 2,000 referrals of noncompliance with labor court orders, most of which involved mass dismissals in the public sector and remained under investigation." P. 24-25	2019 report eliminated information on factors that negatively affected investigations and the small number of convictions for crimes against unions.
"If workers joined a union or refused to disaffiliate, employers threatened not to renew their contracts or offer subcontracted workers permanent employment.  There continued to be reports that management or their agents harassed and threatened workers who did not accept employer dismissals or refused to forfeit their right to reinstatement. According to government statistics, employers failed to comply with 79 percent of labor courts' reinstatement orders. In some cases employers did not reinstate workers to their	Paragraphs eliminated	2019 report eliminated detail on unionizing retaliation and employer harassment.

prior positions and often failed to pay the			
back wages owed to them, as well as court-			
ordered fines." P. 31			
ordered mies. 1.01	<u> </u>	<u>L</u>	
b. Prohibition of Forced or Compulsory Labor			
"The government lacked sufficient resources	"The government had specialized police	2019 report eliminated information on lack	
(e.g., labor inspectors, vehicles, equipment)	and prosecutors handle cases of human	of resources to remedy forced labor cases.	
to conduct effective and regular inspection	trafficking, including forced labor, although		
or to pursue remediation for forced labor	local experts reported some prosecutors		
cases. The government had specialized	lacked adequate training. There were also		
police and prosecutors to handle cases of	reports of forced child labor (see section		
human trafficking, including forced labor,	7.c.)." P. 27		
although local experts reported some			
prosecutors lacked adequate training. In			
July the Public Ministry arrested two sisters			
who forced six children to beg in the streets			
for money. The case remained pending at			
year's end. There were also other reports of			
forced child labor (see section 7.c.)." P. 32			
"Labor inspectors reported uncovering	"Labor inspectors reported uncovering	2019 report eliminated details on failures in	
numerous instances of overtime abuses, but	numerous instances of overtime abuse, but	labor inspections.	
effective enforcement was undermined due	effective enforcement was undermined due		
to inadequate fines and labor courts'	to inadequate fines and labor courts'		
reluctance to use compulsory measures,	reluctance to use compulsory measures,		
such as increased fines and referrals to the	such as increased fines and referrals to the		
criminal courts, to obtain compliance. Other	criminal courts, to obtain compliance. Other		
factors contributing to the lack of effective	factors contributing to the lack of effective		
enforcement included labor court	enforcement included labor court		
inefficiencies, employer refusal to permit	inefficiencies, employer refusal to permit		
labor inspectors to enter facilities or provide	labor inspectors to enter facilities or provide		

access to payroll records and other documentation, and inspectors' lack of follow-up inspections in the face of such refusals. Labor inspectors were not authorized to sanction employers but had to submit alleged violations to the labor courts. Due to inefficient and lengthy court proceedings, the resolution of cases was often delayed, in many instances for years. Moreover, fines ranging from 50 to 5,000 quetzals (\$6.50 to \$650) were not sufficient to deter violations. Authorities often failed to investigate fully or assign responsibility for negligence. They also rarely sanctioned employers for failing to provide a safe workplace. Legislation requiring companies with more than 50 employees to provide onsite medical facilities for their workers was not enforced." P. 34

access to payroll records and other documentation, and inspectors' lack of follow-up inspections in the face of such refusals. Due to inefficient and lengthy court proceedings, the resolution of labor court cases was often delayed, in many instances for several years. Employers failing to provide a safe workplace were rarely sanctioned, and a law requiring companies with more than 50 employees to provide onsite medical facilities for their workers was not enforced." P. 34